

**Suspend the Rules and Pass the Bill, H. R. 1144, With an
Amendment**

**(The amendment strikes all after the enacting clause and inserts a
complete new text)**

119TH CONGRESS
1ST SESSION

H. R. 1144

To reauthorize the Trafficking Victims Protection Act of 2000, and for
other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 7, 2025

Mr. SMITH of New Jersey (for himself, Mr. MFUME, Mr. McCAUL, and Ms. SALAZAR) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary, and Education and Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To reauthorize the Trafficking Victims Protection Act of
2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Frederick Douglass
5 Trafficking Victims Prevention and Protection Reauthor-
6 ization Act of 2025”.

1 **SEC. 2. TABLE OF CONTENTS.**

2 The table of contents for this Act is as follows:

- 3 Sec. 1. Short title.
- 4 Sec. 2. Table of contents.

TITLE I—COMBATING TRAFFICKING IN PERSONS IN THE UNITED STATES

- 5 Sec. 101. Modifications to grants to assist in the recognition of trafficking.
- 6 Sec. 102. Human Trafficking Survivors Employment and Education Program.

TITLE II—FIGHTING HUMAN TRAFFICKING ABROAD

- 7 Sec. 201. Modifications to program to end modern slavery grants.
- 8 Sec. 202. Counter-trafficking in persons efforts in development cooperation and assistance policy.
- 9 Sec. 203. Clarification of nonhumanitarian, nontrade-related foreign assistance.

TITLE III—AUTHORIZATION OF APPROPRIATIONS

- 10 Sec. 301. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.
- 11 Sec. 302. Extension of authorizations under the International Megan’s Law.

12 **TITLE I—COMBATING TRAF-**
13 **FICKING IN PERSONS IN THE**
14 **UNITED STATES**

15 **SEC. 101. MODIFICATIONS TO GRANTS TO ASSIST IN THE**
RECOGNITION OF TRAFFICKING.

16 (a) AMENDMENTS TO AUTHORITIES TO PREVENT
17 TRAFFICKING.—Section 106(b)(2) of the Victims of Traf-
18 ficking and Violence Protection Act of 2000 (22 U.S.C.
19 7104(b)(2)) is amended—

20 (1) in the heading, by striking “GRANTS TO AS-
21 SIST IN THE RECOGNITION OF TRAFFICKING” and
22 inserting “FREDERICK DOUGLASS HUMAN TRAF-
23 FICKING PREVENTION EDUCATION GRANTS”;

1 (2) in subparagraph (B) in the matter pre-
2 ceding clause (i), by inserting “under a program
3 named ‘Frederick Douglass Human Trafficking Pre-
4 vention Education Grants’” after “may award
5 grants”;

6 (3) in the heading of subparagraph (C), by in-
7 serting “FOR FREDERICK DOUGLASS HUMAN TRAF-
8 FICKING PREVENTION EDUCATION GRANTS” after
9 “PROGRAM REQUIREMENTS”;

10 (4) by amending subparagraph (D) to read as
11 follows:

12 “(D) PRIORITY.—In awarding Frederick
13 Douglass Human Trafficking Prevention Edu-
14 cation Grants under this paragraph, the Sec-
15 retary shall—

16 “(i) give priority to local educational
17 agencies serving a high-intensity child sex
18 trafficking area or an area with significant
19 child labor trafficking;

20 “(ii) give additional priority to local
21 educational agencies that partner with
22 non-profit organizations specializing in
23 human trafficking prevention education,
24 which partner with law enforcement and
25 technology or social media companies, to

1 assist in training efforts to protect children
2 from labor trafficking and sexual exploi-
3 tation and abuse including grooming, ma-
4 terials depicting the sexual abuse of chil-
5 dren, and human trafficking transmitted
6 through technology; and

7 “(iii) consult, as appropriate, with the
8 Secretary of Education, the Secretary of
9 Housing and Urban Development, the Sec-
10 retary of the Interior, the Secretary of
11 Labor, and the Attorney General, to iden-
12 tify the geographic areas in the United
13 States with the highest prevalence of at-
14 risk populations for child trafficking, in-
15 cluding children who are homeless youth,
16 foster youth, youth involved in the child
17 welfare system, and children and youth
18 who run away from home or an out-of-
19 home placement.”; and

20 (5) by adding at the end the following:

21 “(E) CRITERIA FOR SELECTION.—Grant-
22 ees should be selected based on their dem-
23 onstrated ability to—

24 “(i) engage stakeholders, including
25 survivors of human trafficking, and Fed-

1 eral, State, local, or Tribal partners, to de-
2 velop the programs;

3 “(ii) train the trainers, guardians, K-
4 12 students, teachers, and other school
5 personnel in an age-appropriate and trau-
6 ma-informed fashion; and

7 “(iii) create a scalable, repeatable pro-
8 gram or model, to be publicly available for
9 distribution online, that can be adapted to
10 address the needs of any school to prevent
11 child labor trafficking, child sex traf-
12 ficking, and child sexual exploitation and
13 abuse including grooming, child sexual
14 abuse materials, and trafficking trans-
15 mitted through technology that—

16 “(I) uses evidence-based (as such
17 term is defined in section
18 8101(21)(A) of the Elementary and
19 Secondary Education Act of 1965 (20
20 U.S.C. 7801(21)(A))) best practices;
21 and

22 “(II) employs appropriate techno-
23 logical tools and methodologies, in-
24 cluding age-appropriate and trauma-
25 informed approaches for trainers,

1 guardians, educators, and K–12 stu-
2 dents.

3 “(F) TRAIN THE TRAINERS.—For pur-
4 poses of subparagraph (E), the term ‘train the
5 trainers’ means having experienced or master
6 trainers coach new trainers who are less experi-
7 enced with a particular topic or skill, or with
8 training overall, who can then teach the mate-
9 rial to others, creating a broader reach, sustain-
10 ability, and making efforts cost- and time-effi-
11 cient (commonly referred to as ‘training of
12 trainers’).

13 “(G) TARGET BENEFICIARIES.—The Sec-
14 retary shall consult with the Secretary of Edu-
15 cation, the Secretary of Housing and Urban
16 Development, and the Secretary of the Interior
17 to determine the appropriate recipients or stu-
18 dents at risk of being trafficked or exploited, to
19 be reported with respect to grants under this
20 paragraph, which shall include, at a minimum,
21 homeless youth, foster youth, youth involved in
22 the child welfare system, and children and
23 youth who run away from home or an out-of-
24 home placement.

1 “(H) REPORT.—Not later than 540 days
2 after the date of the enactment of this subpara-
3 graph, and annually thereafter, the Secretary of
4 Health and Human Services shall submit to the
5 Committees on Education and Workforce, En-
6 ergy and Commerce, and the Judiciary of the
7 House of Representatives and the Committees
8 on the Judiciary and Health, Education, Labor,
9 and Pensions of the Senate and make available
10 to the public a report, including data on the fol-
11 lowing:

12 “(i) The total number of entities that
13 received a Frederick Douglass Human
14 Trafficking Prevention Education Grant
15 over the past year.

16 “(ii) The total number of partnerships
17 or consultants that included survivors,
18 non-profit organizations specialized in
19 human trafficking prevention education,
20 law enforcement, and technology or social
21 media companies.

22 “(iii) The total number of elementary
23 and secondary schools that established and
24 implemented evidence-based (as such term
25 is defined in section 8101(21)(A) of the

1 Elementary and Secondary Education Act
2 of 1965 (20 U.S.C. 7801(21)(A)) best
3 practices through programs developed
4 using such grants.

5 “(iv) The total number and geo-
6 graphic distribution of trainers, guardians,
7 students, teachers, and other school per-
8 sonnel trained using such grants pursuant
9 to this paragraph.

10 “(v) The results of pre-training and
11 post-training surveys to gauge trainees’ in-
12 creased understanding of the scope and
13 signs of child trafficking and child sexual
14 exploitation and abuse; how to interact
15 with potential victims and survivors of
16 child trafficking and child sexual exploi-
17 tation and abuse using age-appropriate
18 and trauma-informed approach; and the
19 manner in which to respond to potential
20 child trafficking and child sexual exploi-
21 tation and abuse.

22 “(vi) The number of potential victims
23 and survivors of child trafficking and child
24 sexual exploitation and abuse identified
25 and served by grantees, excluding any indi-

1 vidually identifiable information about such
2 children and acting in full compliance with
3 all applicable privacy laws and regulations.

4 “(vii) The number of students in ele-
5 mentary or secondary school identified by
6 grantees as being at risk of being traf-
7 ficked or sexually exploited and abused, ex-
8 cluding any individually identifiable infor-
9 mation about such children.

10 “(viii) The demographic characteris-
11 tics of child trafficking survivors and vic-
12 tims, sexually exploited and abused chil-
13 dren, and students at risk of being traf-
14 ficked or sexually exploited and abused de-
15 scribed in clauses (vi) and (vii), excluding
16 any individually identifiable information
17 about such children.

18 “(ix) Any service gaps and best prac-
19 tices identified by grantees.”.

20 **SEC. 102. HUMAN TRAFFICKING SURVIVORS EMPLOYMENT**
21 **AND EDUCATION PROGRAM.**

22 (a) IN GENERAL.—The Secretary of Health and
23 Human Services may carry out a Frederick Douglass
24 Human Trafficking Survivors Employment and Education
25 Program to prevent the re-exploitation of eligible individ-

1 uals who have been victims of trafficking, by assisting
2 such individuals to integrate or reintegrate into society
3 through social services support for the attainment of life-
4 skills, employment, and education necessary to achieve
5 self-sufficiency.

6 (b) SERVICES PROVIDED.—Services offered, pro-
7 vided, and funded by the Program shall include (as rel-
8 evant to the victim of trafficking)—

9 (1) enrollment and participation in—

10 (A) basic education, including literacy edu-
11 cation;

12 (B) job-related skills training;

13 (C) vocational and certificate programs;
14 and

15 (D) programs for attaining a regular high
16 school diploma or its recognized equivalent;

17 (2) life-skill training programs, including man-
18 agement of personal finances, self-care, and par-
19 enting classes;

20 (3) résumé creation and review;

21 (4) interview coaching and counseling;

22 (5) assistance with expungement of criminal
23 records when such records are for nonviolent crimes
24 that were committed as a consequence of the eligible

1 individual's victimization, including assistance with
2 credit repair;

3 (6) assistance with enrollment in college or
4 technical school;

5 (7) scholarship assistance for attending college
6 or technical school;

7 (8) professional coaching or professional devel-
8 opment classes;

9 (9) case management to develop an individual-
10 ized plan with each victim of trafficking, based on
11 each person's needs and goals; and

12 (10) assistance with obtaining victim compensa-
13 tion, direct victim assistance, or other funds for
14 mental health care.

15 (c) SERVICE PERIOD.—Eligible individuals may re-
16 ceive services through the Program for a cumulative pe-
17 riod of 5 years.

18 (d) COOPERATIVE AGREEMENTS.—Subject to the
19 availability of appropriations, the Secretary shall enter
20 into cooperative agreements with one or more eligible or-
21 ganizations to carry out this section.

22 (e) DEFINITIONS.—In this section:

23 (1) ELIGIBLE INDIVIDUAL.—The term “eligible
24 individual” means a victim of trafficking who—

25 (A) has attained the age of 18 years; and

1 (B) is eligible to receive services under sec-
2 tion 107(b) of the Trafficking Victims Protec-
3 tion Act of 2000 (22 U.S.C. 7105(b)).

4 (2) ELIGIBLE ORGANIZATION.—The “eligible
5 organization” may include a nongovernmental orga-
6 nization and means a service provider that meets the
7 following criteria:

8 (A) Experience in using national or local
9 anti-trafficking networks to serve victims of
10 trafficking.

11 (B) Experience qualifying, providing, and
12 coordinating services for victims of trafficking,
13 as described in subsection (b), that is trauma-
14 informed.

15 (C) A provider that has experience identi-
16 fying and assisting victims of trafficking, as
17 such term is defined in section 103 of the Traf-
18 ficking Victims Protection Act of 2000 (22
19 U.S.C. 7102).

20 (3) PROGRAM.—The term “Program” means
21 the Frederick Douglass Human Trafficking Sur-
22 vivors Employment and Education Program estab-
23 lished under this section.

24 (4) SECRETARY.—The term “Secretary” means
25 the Secretary of Health and Human Services.

1 **TITLE II—FIGHTING HUMAN**
2 **TRAFFICKING ABROAD**

3 **SEC. 201. MODIFICATIONS TO PROGRAM TO END MODERN**
4 **SLAVERY GRANTS.**

5 (a) **IN GENERAL.**—Section 1298 of the National De-
6 fense Authorization Act for Fiscal Year 2017 (22 U.S.C.
7 7114) is amended as follows:

8 (1) In subsection (g)(2), by striking “2020”
9 and inserting “2030”.

10 (2) In subsection (h)(1), by striking “Not later
11 than September 30, 2018, and September 30, 2020”
12 and inserting “Not later than September 30, 2026,
13 and September 30, 2030”.

14 (b) **AWARD OF FUNDS.**—All grants awarded under
15 the authority provided by section 1298 of the National De-
16 fense Authorization Act of 2017, as amended by sub-
17 section (a), shall be—

18 (1) awarded on a competitive basis; and

19 (2) subject to the regular congressional notifica-
20 tion procedures applicable with respect to grants
21 made available under section 1298(b) of the Na-
22 tional Defense Authorization Act of 2017 (22 U.S.C.
23 7114(b)).

1 **SEC. 202. COUNTER-TRAFFICKING IN PERSONS EFFORTS IN**
2 **DEVELOPMENT COOPERATION AND ASSIST-**
3 **ANCE POLICY.**

4 The Foreign Assistance Act of 1961 is amended—

5 (1) in section 102(b)(4) (22 U.S.C. 2151–
6 1(b)(4))—

7 (A) in subparagraph (F), by striking
8 “and” at the end;

9 (B) in subparagraph (G), by striking the
10 period at the end and inserting “; and”; and

11 (C) by adding at the end the following:

12 “(H) effective counter-trafficking in per-
13 sons policies and programs.”; and

14 (2) in section 492(d)(1) (22 U.S.C.
15 2292a(d)(1))—

16 (A) by striking the period at the end and
17 inserting “; and”;

18 (B) by striking “that the funds” and in-
19 serting the following: “that—

20 “(A) the funds”; and

21 (C) by adding at the end the following:

22 “(B) in carrying out the provisions of this
23 chapter, the President shall, to the greatest ex-
24 tent possible—

25 “(i) ensure that assistance made
26 available under this section does not create

1 or contribute to conditions that can be rea-
2 sonably expected to result in an increase in
3 trafficking in persons who are in condi-
4 tions of heightened vulnerability as a result
5 of natural and manmade disasters; and

6 “(ii) incorporate appropriate protec-
7 tions into the planning and execution of
8 activities authorized under this chapter.”.

9 **SEC. 203. CLARIFICATION OF NONHUMANITARIAN,**
10 **NONTRADE-RELATED FOREIGN ASSISTANCE.**

11 (a) CLARIFICATION OF SCOPE OF WITHHELD AS-
12 SISTANCE.—Section 110(d)(1)(A) of the Trafficking Vic-
13 tims Protection Act of 2000 (22 U.S.C. 7107(d)(1)(A))
14 is amended to read as follows:

15 “(A) the United States will not provide
16 nonhumanitarian, nontrade-related foreign as-
17 sistance to the central government of the coun-
18 try, or any funding to facilitate the participa-
19 tion by officials or employees of such central
20 government in educational and cultural ex-
21 change programs, before the end of the first fis-
22 cal year beginning after such government com-
23 plies with the minimum standards or makes sig-
24 nificant efforts to bring itself into compliance;
25 and”.

1 (b) DEFINITION OF NONHUMANITARIAN, NONTRADE-
2 RELATED ASSISTANCE.—Section 103(10) of the Traf-
3 ficking Victims Protection Act of 2000 (22 U.S.C.
4 7102(10)) is amended to read as follows:

5 “(10) NONHUMANITARIAN, NONTRADE-RE-
6 LATED FOREIGN ASSISTANCE.—

7 “(A) IN GENERAL.—The term ‘non-
8 humanitarian, nontrade-related foreign assist-
9 ance’ means—

10 “(i) United States foreign assistance,
11 other than—

12 “(I) with respect to the Foreign
13 Assistance Act of 1961—

14 “(aa) assistance for inter-
15 national narcotics and law en-
16 forcement under chapter 8 of
17 part I of such Act (22 U.S.C.
18 2291 et seq.);

19 “(bb) assistance for Inter-
20 national Disaster Assistance
21 under subsections (b) and (c) of
22 section 491 of such Act (22
23 U.S.C. 2292);

24 “(cc) antiterrorism assist-
25 ance under chapter 8 of part II

1 of such Act (22 U.S.C. 2349aa et
2 seq.); and

3 “(dd) health programs
4 under chapters 1 and 10 of part
5 I and chapter 4 of part II of
6 such Act (22 U.S.C. 2151 et
7 seq.);

8 “(II) assistance under the Food
9 for Peace Act (7 U.S.C. 1691 et seq.);

10 “(III) assistance under sub-
11 sections (a), (b), and (c) of section 2
12 of the Migration and Refugee Assist-
13 ance Act of 1962 (22 U.S.C. 2601(a)–
14 (c)) to meet refugee and migration
15 needs;

16 “(IV) any form of United States
17 foreign assistance provided through
18 nongovernmental organizations, inter-
19 national organizations, or private sec-
20 tor partners—

21 “(aa) to combat human and
22 wildlife trafficking;

23 “(bb) to promote food secu-
24 rity;

1 “(cc) to respond to emer-
2 gencies;

3 “(dd) to provide humani-
4 tarian assistance;

5 “(ee) to address basic
6 human needs, including for edu-
7 cation;

8 “(ff) to advance global
9 health security; or

10 “(gg) to promote trade; and

11 “(V) any other form of United
12 States foreign assistance that the
13 President determines, by not later
14 than October 1 of each fiscal year, is
15 necessary to advance the security, eco-
16 nomic, humanitarian, or global health
17 interests of the United States without
18 compromising the steadfast United
19 States commitment to combatting
20 human trafficking globally; or

21 “(ii) sales, or financing on any terms,
22 under the Arms Export Control Act (22
23 U.S.C. 2751 et seq.), other than sales or
24 financing provided for narcotics-related
25 purposes following notification in accord-

1 ance with the prior notification procedures
2 applicable to reprogrammings pursuant to
3 section 634A of the Foreign Assistance Act
4 of 1961 (22 U.S.C. 2394–1).

5 “(B) EXCLUSIONS.—The term ‘non-
6 humanitarian, nontrade-related foreign assist-
7 ance’ shall not include payments to, or the par-
8 ticipation of, government entities necessary or
9 incidental to the implementation of a program
10 that is otherwise consistent with section 110 of
11 this Act.”.

12 **TITLE III—AUTHORIZATION OF** 13 **APPROPRIATIONS**

14 **SEC. 301. EXTENSION OF AUTHORIZATIONS UNDER THE** 15 **VICTIMS OF TRAFFICKING AND VIOLENCE** 16 **PROTECTION ACT OF 2000.**

17 Section 113 of the Trafficking Victims Protection Act
18 of 2000 (22 U.S.C. 7110) is amended—

19 (1) in subsection (a), by striking “for each of
20 the fiscal years 2018 through 2021, \$13,822,000”
21 and inserting “for each of the fiscal years 2026
22 through 2030, \$23,092,000”;

23 (2) in subsection (b)(1)—

24 (A) by striking “To carry out the purposes
25 of sections 106(b) and 107(b),” and inserting

1 “To carry out the purposes of sections 106(b)
2 and 107(b) of this Act and sections 101 and
3 102 of the Frederick Douglass Trafficking Vic-
4 tims Prevention and Protection Reauthorization
5 Act of 2023,”; and

6 (B) by striking “\$19,500,000” and all that
7 follows, and inserting “\$30,755,000 for each of
8 the fiscal years 2026 through 2030, of which
9 \$5,000,000 is authorized to be appropriated in
10 each fiscal year for the National Human Traf-
11 ficking Hotline and for cybersecurity and public
12 education campaigns, in consultation with the
13 Secretary of Homeland Security, for identifying
14 and responding as needed to cases of human
15 trafficking.”;

16 (3) in subsection (c)—

17 (A) in paragraph (1), in the matter pre-
18 ceding subparagraph (A), by striking “2018
19 through 2021, \$65,000,000” and inserting
20 “2026 through 2030, \$111,000,000”; and

21 (B) by adding at the end the following:

22 “(3) PROGRAMS TO END MODERN SLAVERY.—
23 Of the amounts authorized by paragraph (1) to be
24 appropriated for a fiscal year, not more than

1 \$37,500,000 may be made available to fund pro-
2 grams to end modern slavery.”; and

3 (4) in subsection (d)(1), by striking “2018
4 through 2021” and inserting “2026 through 2030,
5 of which \$35,000,000 is authorized to be appro-
6 priated for each fiscal year for the Office of Victims
7 of Crime Housing Assistance Grants for Victims of
8 Human Trafficking”.

9 **SEC. 302. EXTENSION OF AUTHORIZATIONS UNDER THE**
10 **INTERNATIONAL MEGAN’S LAW.**

11 Section 11 of the International Megan’s Law to Pre-
12 vent Child Exploitation and Other Sexual Crimes Through
13 Advanced Notification of Traveling Sex Offenders (34
14 U.S.C. 21509) is amended by striking “2018 through
15 2021” and inserting “2026 through 2030”.