

112TH CONGRESS  
1ST SESSION

# H. R. 1940

To ensure compliance with the 1980 Hague Convention on the Civil Aspects of International Child Abduction by countries with which the United States enjoys reciprocal obligations, to establish procedures for the prompt return of children abducted to other countries, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 23, 2011

Mr. SMITH of New Jersey (for himself and Mr. WOLF) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Ways and Means, Financial Services, the Judiciary, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To ensure compliance with the 1980 Hague Convention on the Civil Aspects of International Child Abduction by countries with which the United States enjoys reciprocal obligations, to establish procedures for the prompt return of children abducted to other countries, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “International Child  
3 Abduction Prevention and Return Act of 2011”.

4 **SEC. 2. FINDINGS; SENSE OF CONGRESS; PURPOSES.**

5 (a) FINDINGS.—Congress finds the following:

6 (1) The Department of State’s Office of Chil-  
7 dren’s Issues, which serves as the Central Authority  
8 for the United States for the operation of 1980  
9 Hague Convention on the Civil Aspects of Inter-  
10 national Child Abduction, is currently handling ap-  
11 proximately 1,793 open cases involving more than  
12 2,488 children abducted by a parent or legal guard-  
13 ian from the United States to other countries. For  
14 a variety of reasons reflecting the legal and factual  
15 complexity of parental abduction cases and the sig-  
16 nificant obstacles to recovery, only a percentage of  
17 all cases are reported to the Department of State.

18 (2) In fiscal year 2010, the Central Authority  
19 for the United States responded to cases involving  
20 696 children abducted from the United States to  
21 countries with which the United States enjoys recip-  
22 rocal obligations under the Hague Convention, but  
23 during that same time period only 360 children were  
24 returned from Hague Convention countries to the  
25 United States.

1           (3) The number of outgoing international child  
2           abductions reported to the Central Authority for the  
3           United States increased by about 60 percent since  
4           2006.

5           (4) In evaluating the obstacles to recovering  
6           children abducted from a parent in the United  
7           States, the first difficulty is presented by countries  
8           who are signatories to the Hague Convention, but  
9           have not acted in compliance with the responsibil-  
10          ities of the Convention. According to the Central Au-  
11          thority for the United States, St. Kitts and Nevis  
12          has not acted in compliance with the terms it agreed  
13          to as a party to the Hague Convention, and Ber-  
14          muda, Brazil, Bulgaria, Burkina Faso, Mexico, Hon-  
15          duras, and the Bahamas have demonstrated patterns  
16          of noncompliance. The failure of these countries to  
17          meet their obligations is found in the actions of their  
18          designated central authorities, the performance of  
19          their judiciaries, as reflected in the legal process and  
20          decisions rendered to enforce or effectuate the  
21          Hague Convention, or the ability and willingness of  
22          law enforcement to insure the swift enforcement of  
23          orders rendered pursuant to the Hague Convention.  
24          Argentina, Australia, Austria, Costa Rica, France,  
25          Germany, Honduras, Hungary, Israel, Mexico, Ro-

1 mania, South Africa, Spain, Switzerland, and Tur-  
2 key all failed to enforce return and access orders in  
3 2010.

4 (5) The United States and other State Signato-  
5 ries to the Hague Convention have expressed their  
6 desire, through the Convention, “to protect children  
7 internationally from the harmful effects of their  
8 wrongful removal or retention and to establish pro-  
9 cedures to ensure their prompt return to the State  
10 of their habitual residence, as well as to secure pro-  
11 tection for rights of access.”.

12 (6) In evaluating and assessing the problem of  
13 the abduction of children from the United States,  
14 the Central Authority for the United States in fiscal  
15 year 2010 reported that it had been provided notice  
16 of 384 cases of parental abductions involving 523  
17 children taken from the United States to countries  
18 with which the United States does not enjoy an  
19 agreement related to the treatment of parental ab-  
20 duction cases and that are not signatories to the  
21 Hague Convention, currently including for abduc-  
22 tions and access cases a cumulative total of 156 chil-  
23 dren in Japan, 94 children in India, 60 children in  
24 Brazil, and 29 children in Russia. The number of re-  
25 ported cases likely represents an even smaller per-

1 centage of the total number of United States chil-  
2 dren impacted as the process for the location and re-  
3 covery of abducted children differs significantly with  
4 each country, and there is currently no formal pro-  
5 tocol for intervening in such cases.

6 (7) According to the Department of State's  
7 April 2010 Report on Compliance with the Hague  
8 Convention on the Civil Aspects of International  
9 Child Abduction, "parental child abduction jeopard-  
10 izes the child and has substantial long-term con-  
11 sequences for both the child and the left-behind par-  
12 ent."

13 (8) Abducted children are at risk of serious  
14 emotional and psychological problems and have been  
15 found to experience anxiety, eating problems, night-  
16 mares, mood swings, sleep disturbances, aggressive  
17 behavior, resentment, guilt and fearfulness, and as  
18 adults may struggle with identity issues, their own  
19 personal relationships, and parenting.

20 (9) Left behind parents may encounter substan-  
21 tial psychological, emotional, and financial problems,  
22 and the majority have no means to generate the  
23 enormous financial resources required to pursue in-  
24 dividual civil or criminal remedies to attempt to se-  
25 cure the return of their children, even if such rem-

1 edies were available or effective in foreign courts or  
2 political systems. Left-behind parents also often have  
3 to pursue child custody and other protective orders  
4 through expensive litigation at home.

5 (b) SENSE OF CONGRESS.—It is the sense of Con-  
6 gress that the United States should set a strong example  
7 for other Hague Convention countries in the timely loca-  
8 tion and return of children wrongly removed from and re-  
9 tained in the United States.

10 (c) PURPOSES.—The purposes of this Act are to—

11 (1) protect United States children from the  
12 harmful effects of international child abduction and  
13 to protect the right of children to exercise parental  
14 access with their parents in a safe and predictable  
15 way, wherever located;

16 (2) provide parents, their advocates, and judges  
17 the information they need to enhance the resolution  
18 of family disputes through established legal proce-  
19 dures, the tools for assessing the risk of wrongful re-  
20 moval and retention of children, and the practical  
21 means for overcoming obstacles to recovering ab-  
22 ducted children;

23 (3) establish effective mechanisms to provide  
24 assistance to and aggressive advocacy on behalf of  
25 parents whose children have been abducted from the

1 United States to a foreign country, from a foreign  
2 country to the United States, and on behalf of mili-  
3 tary parents stationed abroad;

4 (4) promote an international consensus that the  
5 best interests of children are of paramount impor-  
6 tance in matters relating to their custody, and that  
7 it is in the best interest of a child to have issues of  
8 custody determined in the State of their habitual  
9 residence immediately prior to the abduction;

10 (5) provide the necessary training for military  
11 officials and training and assistance to military fam-  
12 ilies to address the unique circumstances of the reso-  
13 lution of child custody disputes which occur abroad,  
14 or occur when a parent is serving abroad;

15 (6) facilitate the creation and effective imple-  
16 mentation of international mechanisms, particularly  
17 the 1980 Hague Convention on the Civil Aspects of  
18 International Child Abduction, to protect children  
19 from the harmful effects of their wrongful removal  
20 and retention; and

21 (7) facilitate the compliance of the United  
22 States with reciprocal obligations contained in the  
23 Hague Convention regarding children wrongfully re-  
24 moved to or retained in the United States.

1 **SEC. 3. DEFINITIONS.**

2 In this Act:

3 (1) **AMBASSADOR AT LARGE.**—The term “Am-  
4 bassador at Large” means the Ambassador at Large  
5 for International Child Abductions appointed under  
6 section 101.

7 (2) **ANNUAL REPORT.**—The term “Annual Re-  
8 port” means the Annual Report on International  
9 Child Abductions required under section 102.

10 (3) **APPROPRIATE CONGRESSIONAL COMMIT-**  
11 **TEES.**—Except as otherwise provided, the term “ap-  
12 propriate congressional committees” means the  
13 Committee on Foreign Affairs of the House of Rep-  
14 resentatives and the Committee on Foreign Rela-  
15 tions of the Senate.

16 (4) **CENTRAL AUTHORITY FOR THE UNITED**  
17 **STATES.**—The term “Central Authority for the  
18 United States” has the meaning given such term in  
19 article 6 of the Convention on the Civil Aspects of  
20 International Child Abduction, done at The Hague  
21 on October 25, 1980.

22 (5) **HAGUE CONVENTION.**—The term “Hague  
23 Convention” means the Convention on the Civil As-  
24 pects of International Child Abduction, done at The  
25 Hague on October 25, 1980.



1           (6) HAGUE CONVENTION COMPLIANCE RE-  
2           PORT.—The term “Hague Convention compliance  
3           report” means the annual report on compliance with  
4           the Hague Convention required to be submitted by  
5           the Department of State to Congress under section  
6           2803 of the Foreign Affairs Reform and Restruc-  
7           turing Act of 1998 (42 U.S.C. 11611).

8           (7) HAGUE CONVENTION SIGNATORY.—The  
9           term “Hague Convention signatory” means a coun-  
10          try that has signed or acceded to the Convention  
11          and with which the United States has entered into  
12          a reciprocal agreement pursuant to the Convention.

13          (8) MOU.—The term “MOU” means a memo-  
14          randum of understanding.

15          (9) MOU COUNTRY.—The term “MOU coun-  
16          try” means a country or entity with which the  
17          United States has entered into a memorandum of  
18          understanding to resolve cases of international child  
19          abduction. Such MOUs shall include—

20                 (A) identification of a specific protocol de-  
21                 signed to establish and effectuate the urgent re-  
22                 turn of children abducted from the United  
23                 States not later than six weeks after the date  
24                 of the application for return of the child having

1           been received by the agency authorized for such  
2           purposes;

3           (B) identification of a specific protocol for  
4           the establishment and protection of the rights  
5           of both interim and ongoing parental access be-  
6           tween children and their parents;

7           (C) identification of an official entity with-  
8           in the government possessing the authority to  
9           facilitate the resolution of child abduction cases  
10          in cooperation with the Office on International  
11          Child Abductions and left-behind parents in the  
12          United States;

13          (D) identification of the judicial or admin-  
14          istrative agency possessing the authority to fa-  
15          cilitate the prompt adjudication of a request for  
16          the return of an abducted child to the United  
17          States;

18          (E) identification of a law enforcement  
19          agency and available mechanisms and proce-  
20          dures to investigate and assist in the location,  
21          protection, and retrieval of an abducted child  
22          and to ensure the immediate enforcement of or-  
23          ders entered by the court in the habitual resi-  
24          dence to return an abducted child to the United  
25          States;

1 (F) establishment of welfare and where-  
2 abouts visits between a United States embassy  
3 and a wrongfully removed or retained child; and

4 (G) additional requisite elements that shall  
5 be satisfied and maintained for purposes of sec-  
6 tion 201(b) as determined by the Secretary of  
7 State.

8 (10) NONSIGNATORY COUNTRY.—The term  
9 “nonsignatory country” means a country which is  
10 neither a Hague Convention signatory nor a MOU  
11 country to which a United States child has been ab-  
12 ducted or in which a United States child remains  
13 wrongfully retained.

14 (11) OFFICE.—The term “Office” means the  
15 Office on International Child Abductions established  
16 pursuant to section 101.

17 (12) PATTERN OF NONCOOPERATION.—The  
18 term “pattern of noncooperation” means a national  
19 government’s systemic failure, evidenced by the ex-  
20 istence of ten or more parental child abduction cases  
21 which, after having been properly prepared and  
22 transmitted by the Central Authority for the United  
23 States remain unresolved within its borders after 18  
24 months or, where there are fewer than ten unre-  
25 solved cases, any cases still unresolved after nine

1 months from the time of receipt and transmittal by  
2 the Central Authority for the United States of a re-  
3 quest to fulfill its international obligations with re-  
4 spect to the prompt resolution of cases of child ab-  
5 duction.

6 (13) RIGHTS OF ACCESS.—The term “rights of  
7 access” means the rights of a parent and child to  
8 enjoy reasonable unfettered contact both within and  
9 outside the State of the child’s habitual residence.

10 (14) UNRESOLVED ABDUCTION CASE.—The  
11 term “unresolved abduction case” means an abduc-  
12 tion case which has been properly documented to es-  
13 tablish that pursuant to the law of the State of ha-  
14 bitual residence of a minor child, an international  
15 abduction or wrongful retention of such child whose  
16 habitual residence immediately prior to the abduc-  
17 tion was the United States, remains unresolved more  
18 than two months following the date of the receipt  
19 and transmittal by the Central Authority for the  
20 United States of the request for return of such child.

21 (15) UNRESOLVED ACCESS CASE.—The term  
22 “unresolved access case” means an application for  
23 the establishment of rights of parental access on ei-  
24 ther an interim or permanent basis, or the request  
25 for the enforcement of rights of parental access

1 (contact orders) which have been previously estab-  
2 lished by a court of competent jurisdiction, which re-  
3 main unresolved more than two months following the  
4 date of the receipt and transmittal by the Central  
5 Authority for the United States of a request for as-  
6 sistance in the organization of rights of access.

7 **TITLE I—DEPARTMENT OF**  
8 **STATE ACTIVITIES**

9 **SEC. 101. OFFICE ON INTERNATIONAL CHILD ABDUCTIONS;**  
10 **AMBASSADOR AT LARGE FOR INTER-**  
11 **NATIONAL CHILD ABDUCTIONS.**

12 (a) ESTABLISHMENT OF OFFICE.—There is estab-  
13 lished within the Department of State an Office on Inter-  
14 national Child Abductions that shall be headed by the Am-  
15 bassador at Large for International Child Abductions ap-  
16 pointed under subsection (b).

17 (b) APPOINTMENT.—The Ambassador at Large shall  
18 be appointed by the President, by and with the advice and  
19 consent of the Senate.

20 (c) DUTIES.—The Ambassador at Large shall have  
21 the following responsibilities:

22 (1) IN GENERAL.—The primary responsibility  
23 of the Ambassador at Large shall be to—

1 (A) promote measures to prevent the inter-  
2 national abduction of children from the United  
3 States;

4 (B) advocate on behalf of children whose  
5 habitual residence is the United States and who  
6 have been abducted to another country;

7 (C) assist left-behind parents in the resolu-  
8 tion of abduction or refusal of access cases; and

9 (D) advance mechanisms to prevent and  
10 resolve cases of international child abduction  
11 abroad.

12 (2) ADVISORY ROLE.—The Ambassador at  
13 Large shall be a principal adviser to the President  
14 and the Secretary of State regarding matters of  
15 international child abduction and refusals of rights  
16 of access, and shall make recommendations regard-  
17 ing—

18 (A) the policies of the United States Gov-  
19 ernment toward governments with a pattern of  
20 noncooperation with respect to cases of inter-  
21 national child abduction;

22 (B) coordination with other United States  
23 agencies regarding criminal prosecutions,  
24 Interpol assistance in the issuance of warrants  
25 and alerts, pending cases, training for United

1 States forces, and the negotiation of agree-  
2 ments to protect United States forces stationed  
3 abroad;

4 (C) policies to address international child  
5 abduction globally;

6 (D) the position of the United States Gov-  
7 ernment on cases establishing the future func-  
8 tioning of the Hague Convention in the country  
9 at issue; and

10 (E) the position of the United States Gov-  
11 ernment on a request to accept an accession to  
12 the Hague Convention.

13 (3) DIPLOMATIC REPRESENTATION.—Subject to  
14 the direction of the President and the Secretary of  
15 State, the Ambassador at Large is authorized to  
16 represent the United States in matters and cases  
17 relevant to international child abduction and refusals  
18 of rights to access in—

19 (A) contacts with foreign governments, the  
20 World Organization for Cross-border Co-oper-  
21 ation in Civil and Commercial Matters, the  
22 Hague Conference on Private International  
23 Law, and other international organizations of  
24 which the United States is a member;

1 (B) multilateral conferences and meetings  
2 relevant to international child abduction; and

3 (C) advocating accession to the Hague  
4 Convention, or, where accession to the Hague  
5 Convention is not possible, negotiating MOUs.

6 (4) REPORTING RESPONSIBILITIES.—The Am-  
7 bassador at Large shall have the reporting respon-  
8 sibilities described in section 102.

9 (5) CASE FILE MANAGEMENT SYSTEM AND IN-  
10 FORMATION PROTOCOL.—The Ambassador at Large  
11 shall establish a case file management system within  
12 the Office to ensure the maintenance of accurate,  
13 complete, and timely information, to the extent  
14 available, on all cases of international child abduc-  
15 tion or refusal of access about which the Office is  
16 notified, as well as a protocol for the receipt and up-  
17 dating of such information with actions taken by the  
18 Office and responses by the respective country, as  
19 well as deadlines required by the Hague Convention  
20 or the MOU at issue.

21 (6) UNIFORM CASE INTAKE PROCEDURES.—The  
22 Ambassador at Large shall establish uniform case  
23 intake procedures, which also make note of deadlines  
24 for responses pursuant to the Hague Convention or  
25 MOU, where applicable.



1           (7) CIVIL SERVICE EMPLOYEES.—The Amba-  
2           sador at Large, in cooperation with the Secretary of  
3           State, shall ensure that a majority of the personnel  
4           of the Office are composed of civil service employees  
5           or members of the Service (as such term is described  
6           in section 103 of the Foreign Service Act of 1980  
7           (22 U.S.C. 3903)) who shall be permitted to remain  
8           with the Office for at least four years.

9           (8) LEGAL ADVICE.—The Ambassador at Large  
10          shall make available legal advice to case managers of  
11          the Central Authority of the United States on an as-  
12          needed basis to address country-specific legal issues  
13          and to provide such case managers with information  
14          that can be disseminated generally on questions fre-  
15          quently asked by left behind parents.

16          (9) USER FRIENDLY RESOURCES.—The Amba-  
17          sador at Large shall establish user-friendly re-  
18          sources, including—

19                 (A) a toll free number that goes directly to  
20                 the Office; and

21                 (B) a language line for left behind parents  
22                 who do not speak English.

23          (10) ASSISTANCE TO JUDGES.—The Amba-  
24          sador at Large shall—

1 (A) be responsible for producing and dis-  
2 seminating a training course for United States  
3 Federal and State judges likely to receive  
4 Hague Convention cases; and

5 (B) retain not fewer than four specially  
6 trained judges available on an as needed basis  
7 to advise United States Federal and State  
8 judges handling Hague Convention cases.

9 (d) FUNDING.—The Secretary of State shall provide  
10 the Ambassador at Large with such funds as may be nec-  
11 essary for—

12 (1) the hiring of staff for the Office;

13 (2) the conduct of investigations by the Office;

14 (3) the establishment of a case file management  
15 system;

16 (4) the translation of case documents in cases  
17 that may have systemic effect in the country in  
18 question;

19 (5) the development of training materials; and  
20 for

21 (6) necessary travel to carry out the provisions  
22 of this section.

23 **SEC. 102. ANNUAL REPORT.**

24 (a) IN GENERAL.—Not later than March 31 of each  
25 year or the first day thereafter on which the appropriate

1 House of Congress is in session, the Secretary of State,  
2 with the assistance of the Ambassador at Large, shall sub-  
3 mit to Congress an Annual Report on International Child  
4 Abduction by providing detailed information with respect  
5 to unresolved cases about which the Central Authority for  
6 the United States has been notified. Each Annual Report  
7 shall contain the following:

8 (1) HAGUE CONVENTION SIGNATORY COUN-  
9 TRIES.—Information on the following:

10 (A) A current list of those countries with  
11 which the United States has reciprocal obliga-  
12 tions under the Hague Convention.

13 (B) A current list of those countries that  
14 have requested the United States to accept  
15 their accession to the Hague Convention.

16 (C) The number of pending cases of al-  
17 leged abduction of or refusal of access to chil-  
18 dren from the United States in each the coun-  
19 tries referred to in subparagraphs (A) and (B),  
20 broken-out by type with date of original appli-  
21 cation and country of detention.

22 (D) The proportion of cases of abduction  
23 of or refusal of access to children from the  
24 United States resolved in each country since the  
25 advent of reciprocal Hague Convention obliga-

1           tions and the length of time each such case was  
2           pending.

3           (E) For each pending unresolved case, in-  
4           cluding the current reporting year and previous  
5           years—

6                   (i) the date of the alleged abduction  
7                   or wrongful retention;

8                   (ii) the date any administrative or ju-  
9                   dicial application pursuant to the Hague  
10                  Convention was brought, if applicable;

11                  (iii) detailed information about each  
12                  such case, including in the case of judicial  
13                  application having been filed, the court  
14                  handling the matter and the procedural  
15                  history, the specific actions taken by the  
16                  United States chief of mission in the coun-  
17                  try to which the child is alleged to have  
18                  been wrongfully removed or retained, and  
19                  the date of submission of documents re-  
20                  quired by the application process; and

21                  (iv) detailed information and an as-  
22                  sessment of the lack of resolution about  
23                  each such case together with a determina-  
24                  tion of any systemic issues related to the  
25                  Hague Convention signatory country as

1 well as recommendation to enhance the  
2 protocol for the improvement of the resolu-  
3 tion of future cases.

4 (F) A description of the efforts of the Sec-  
5 retary of State to encourage Hague Convention  
6 signatory countries to facilitate the work within  
7 such respective countries of nongovernmental  
8 organizations that assist parents seeking the re-  
9 turn of children under the Hague Convention.

10 (G) Whether a state of reciprocity no  
11 longer exists between the United States and a  
12 Hague Convention signatory country such that  
13 United States parents, advocates, and judges  
14 should, in assessing the risk of wrongful re-  
15 moval or retention, require strong protective  
16 and preventative measures.

17 (H) All reporting requirements contained  
18 in the Hague Convention compliance report.

19 (2) MOU COUNTRIES.—Information on the fol-  
20 lowing:

21 (A) A list of those countries that are MOU  
22 countries.

23 (B) A description of the basic elements of  
24 the memorandum of understanding entered into

1 with each country specified in subparagraph  
2 (A).

3 (C) Whether each such country is moving  
4 toward accession to the Hague Convention.

5 (D) The number of unresolved cases of  
6 wrongful removal or retentions of or refusal of  
7 access to children from the United States in  
8 each such country.

9 (E) The proportion of cases of abduction  
10 of or refusal of access to children from the  
11 United States resolved in each such country  
12 since the applicable MOU went into force.

13 (F) For each unresolved abduction or ac-  
14 cess case—

15 (i) the date of the alleged abduction  
16 or wrongful retention;

17 (ii) the date of any administrative or  
18 judicial process that was brought seeking  
19 the return of a minor child to the United  
20 States, or brought seeking rights of access  
21 to such child, and in the case of judicial  
22 process, the court in which the matter has  
23 been brought and the procedural history;

1 (iii) whether the protocols established  
2 pursuant to the applicable MOU have been  
3 followed;

4 (iv) detailed information about each  
5 such case, including the specific actions  
6 taken by the United States chief of mission  
7 in the country to which the child is alleged  
8 to have been wrongfully removed or re-  
9 tained and actions by the Central Author-  
10 ity for the United States;

11 (v) detailed information on and an as-  
12 sessment of the lack of resolution as well  
13 as a determination of any systemic issues  
14 related to the MOU country with specific  
15 attention regarding any failure of any of  
16 the requisite elements of the MOU; and

17 (vi) recommendations to amend the  
18 applicable MOU to improve the resolution  
19 of cases and ameliorate any systemic  
20 issues.

21 (3) NONSIGNATORY COUNTRIES.—Information  
22 on the following:

23 (A) A list of those countries that are nei-  
24 ther Hague Convention signatory countries nor  
25 MOU countries.

1           (B) Information on efforts by the Depart-  
2           ment of State to encourage each such nonsigna-  
3           tory country to become a Hague Convention  
4           signatory country or MOU country.

5           (C) For each unresolved abduction or ac-  
6           cess case—

7                   (i) the date of the alleged abduction  
8                   or wrongful retention;

9                   (ii) the date of any administrative or  
10                  judicial process that was brought seeking  
11                  the return of a minor child to the United  
12                  States, or brought seeking rights of access  
13                  to such child, and in the case of judicial  
14                  process, the court in which the matter has  
15                  been brought and the procedural history;

16                  (iii) detailed information about each  
17                  such case, including the specific actions  
18                  taken by the United States chief of mission  
19                  in the country to which the child is alleged  
20                  to have been wrongfully removed or re-  
21                  tained and any other action taken by the  
22                  Central Authority for the United States;

23                  (iv) detailed information on and an  
24                  assessment of the reasons for the lack of  
25                  a resolution in each such case as well as a



1 review of the systemic issues in the host  
2 country which may contribute to or en-  
3 hance the wrongful removal or retention of  
4 children; and

5 (v) recommendations for specific ac-  
6 tions which may be taken by the United  
7 States Government to improve the resolu-  
8 tion of cases and ameliorate any systemic  
9 issues.

10 (b) EXCEPTION.—Each Annual Report required  
11 under this section may not include names of parties or  
12 of minor children. Other potentially party-identifying in-  
13 formation shall also be excluded in cases in which the par-  
14 ent remaining in the United States or on a United States  
15 military installation has submitted a request in writing to  
16 the Central Authority for the United States that such in-  
17 formation not be publicized. Information that is subject  
18 to attorney-client privilege may be provided with an exe-  
19 cuted waiver.

20 (c) ADDITIONAL THEMATIC SECTIONS.—Each An-  
21 nual Report under this section shall also include—

22 (1) information on the number of unresolved  
23 cases affecting parents who are members of the  
24 Armed Forces and a summary of assistance offered  
25 to such left behind parents;

1           (2) information on the use of airlines in inter-  
2           national child abduction, including which airlines are  
3           most commonly used in abduction, voluntary airline  
4           practices to prevent international child abduction,  
5           and recommendations for best airline practices; and

6           (3) information on actions taken by the Central  
7           Authority for the United States to train domestic  
8           and foreign judges in application of the Hague Con-  
9           vention.

10          (d) STANDARDS AND ASSISTANCE.—The Secretary of  
11          State shall ensure that United States diplomatic and con-  
12          sular missions abroad maintain a consistent reporting  
13          standard with respect to cases of international child ab-  
14          ductions from the United States to the country in which  
15          each such mission is located, provide appropriate assist-  
16          ance to parents from the United States who are visiting  
17          such country to obtain the return, rights of access to, or  
18          visitation rights with an abducted child, and remain in-  
19          formed of developments in cases of children abducted from  
20          the United States to the country in which such mission  
21          is located.

22          (e) TERMINATION.—Upon publication of the first An-  
23          nual Report required under this section, the requirement  
24          for the Secretary of State to submit the Hague Convention

1 compliance report, in addition to the Annual Report, shall  
2 terminate.

## 3 **TITLE II—PRESIDENTIAL** 4 **ACTIONS**

5 **SEC. 201. PRESIDENTIAL ACTIONS IN RESPONSE TO PAT-**  
6 **TERNS OF NONCOOPERATION IN CASES OF**  
7 **INTERNATIONAL CHILD ABDUCTIONS.**

8 (a) RESPONSE TO INTERNATIONAL CHILD ABDUC-  
9 TIONS.—

10 (1) UNITED STATES POLICY.—It shall be the  
11 policy of the United States to—

12 (A) promote the best interest of children in  
13 matters relating to their custody or rights of  
14 access by protecting them internationally from  
15 the harmful effects of their wrongful removal or  
16 retention;

17 (B) oppose practices or policies of the gov-  
18 ernments of foreign countries that fail to ensure  
19 children's prompt return to the United States  
20 in cases of international child abduction or the  
21 wrongful retention of a child, where the United  
22 States is the child's habitual residence imme-  
23 diately prior to such abduction, through the ac-  
24 tions described in subsection (b); and

1           (C) oppose practices or policies of the gov-  
2           ernments of foreign countries that fail to ensure  
3           children's continued contact with their parents  
4           by providing for rights of access.

5           (2) REQUIREMENT OF PRESIDENTIAL AC-  
6           TION.—Whenever the President determines that the  
7           government of a foreign country has engaged in a  
8           pattern of noncooperation, the President shall pro-  
9           mote the resolution of the unresolved cases through  
10          one or more of the actions described in section  
11          204(a).

12          (b) DESIGNATIONS OF COUNTRIES WITH PATTERNS  
13          OF NONCOOPERATION IN CASES OF INTERNATIONAL  
14          CHILD ABDUCTION.—

15               (1) ANNUAL REVIEW.—

16               (A) IN GENERAL.—Not later than March  
17               31 of each year, the President shall review the  
18               status of unresolved cases in each foreign coun-  
19               try to determine whether the government of  
20               each such country has engaged in a pattern of  
21               noncooperation during the preceding 12 months  
22               or since the date of the last review of each such  
23               country under this paragraph, whichever is  
24               longer. The President shall designate each  
25               country the government of which the President

1           has determined has engaged in a pattern of  
2           noncooperation as a Country With a Pattern of  
3           Noncooperation.

4           (B) BASIS OF REVIEW.—Each review con-  
5           ducted under subparagraph (A) shall be based  
6           upon information regarding government re-  
7           sponses to unresolved cases of international  
8           child abduction with respect to each such coun-  
9           try, including the number of cases and the  
10          length of time such cases have been pending, as  
11          described in the latest Annual Report and on  
12          any other evidence available with respect to  
13          each such country.

14          (C) IMPLEMENTATION.—Any review under  
15          subparagraph (A) of a country may take place  
16          singly or jointly with the review of one or more  
17          countries.

18          (2) DETERMINATIONS OF RESPONSIBLE PAR-  
19          TIES.—For the government of each country des-  
20          ignated as a Country With a Pattern of Noncoopera-  
21          tion under paragraph (1)(A), the President shall  
22          seek to determine the agency or instrumentality  
23          thereof that is responsible for the pattern of non-  
24          cooperation by such government in order to appro-

1       priately target Presidential actions under this sec-  
2       tion in response.

3               (3) CONGRESSIONAL NOTIFICATION.—Whenever  
4       the President designates a country as a Country  
5       With a Pattern of Noncooperation under paragraph  
6       (1)(A), the President shall, as soon as practicable  
7       after such designation is made, transmit to the ap-  
8       propriate congressional committees information re-  
9       lating to—

10               (A) the designation of the country, signed  
11               by the President; and

12               (B) one or more of the Presidential actions  
13               described in paragraphs (10) through (16) of  
14               section 204(a) carried out against such country.

15       (c) PRESIDENTIAL ACTIONS WITH RESPECT TO A  
16       COUNTRY WITH A PATTERN OF NONCOOPERATION.—

17               (1) IN GENERAL.—Subject to paragraphs (2),  
18               (3), and (4) with respect to each Country With a  
19               Pattern of Noncooperation designated under sub-  
20               section (b)(1)(A), the President shall, after the re-  
21               quirements of sections 202 and 203 have been satis-  
22               fied, but not later than 90 days (or 180 days in case  
23               of a delay under paragraph (2)) after the date of  
24               such designation of a country under such subsection,

1 carry out one or more of the following actions under  
2 subparagraph (A) or (B):

3 (A) PRESIDENTIAL ACTIONS.—One or  
4 more of the Presidential actions described in  
5 paragraphs (10) through (16) of section 204(a).

6 (B) COMMENSURATE ACTIONS.—Commensurate  
7 action in substitution to any action referred  
8 to in subparagraph (A).

9 (2) AUTHORITY FOR DELAY OF PRESIDENTIAL  
10 ACTIONS.—If, on or before the date that the President  
11 is required to take action under paragraph (1)  
12 with respect to a Country With a Pattern of Non-  
13 cooperation, the President determines and certifies  
14 to Congress that a single, additional period of time  
15 not to exceed 90 days is necessary—

16 (A) for a continuation of negotiations that  
17 have been commenced with the government of  
18 such country to bring about a cessation of the  
19 pattern of noncooperation by such country, or

20 (B)(i) for a review of corrective action  
21 taken by such country after designation of such  
22 country as a Country With a Pattern of Non-  
23 cooperation, or

1           (ii) in anticipation that corrective action  
2 will be taken by such country during such 90-  
3 day period,  
4 the President shall not be required to take such  
5 action until the expiration of such period of  
6 time.

7           (3) EXCEPTION FOR ONGOING PRESIDENTIAL  
8 ACTION.—The President shall not be required to  
9 take action under this paragraph (1) with respect to  
10 a Country With a Pattern of Noncooperation if with  
11 respect to such country the following apply:

12           (A) The President has taken action pursu-  
13 ant to such paragraph in a preceding year.

14           (B) Such action is in effect at the time  
15 such country is designated as a Country with a  
16 Pattern of Noncooperation under subsection  
17 (b)(1)(A).

18           (C) The President reports to Congress the  
19 information described in paragraphs (1), (2),  
20 (3), and (4) of section 203(a) regarding the ac-  
21 tions in effect with respect to such country.

22           (D) At the time the President designates a  
23 country as a Country With a Pattern of Non-  
24 cooperation, if such country is already subject  
25 to multiple, broad-based sanctions imposed in



1 significant part in response to human rights  
2 abuses, and such sanctions are ongoing, the  
3 President may determine that one or more of  
4 such sanctions also satisfies the requirements of  
5 this subsection. In a report to Congress pursu-  
6 ant to paragraphs (1), (2), (3), and (4) of sec-  
7 tion 203(a), the President shall specify the spe-  
8 cific sanction or sanctions that the President  
9 determines satisfy the requirements of this sub-  
10 section. Such specified sanctions shall remain in  
11 effect subject to section 208.

12 (d) **RULE OF CONSTRUCTION.**—A determination  
13 under this Act, or any amendment made by this Act, that  
14 a foreign country has engaged in a pattern of noncoopera-  
15 tion shall not be construed to require the termination of  
16 assistance or other activities with respect to such country  
17 under any other provision of law, including section 116  
18 or 502B of the Foreign Assistance Act of 1961 (22 U.S.C.  
19 2151(n) and 2304).

20 **SEC. 202. CONSULTATIONS.**

21 (a) **NOTIFICATION.**—

22 (1) **IN GENERAL.**—Except as provided in para-  
23 graph (2), in accordance with existing law and regu-  
24 lation, the Secretary of State shall notify in writing  
25 the member of the House of Representatives rep-

1       resenting the district of a left behind parent when  
2       such parent reports an international child abduction  
3       to the Department of State. The Secretary shall  
4       maintain a computerized data tracking system to  
5       track and monitor such reported international child  
6       abduction cases.

7               (2) EXCEPTION.—Paragraph (1) shall not  
8       apply if the left behind parent does not consent to  
9       the notification described in such paragraph.

10       (b) DUTY TO CONSULT WITH FOREIGN GOVERN-  
11       MENTS.—The President shall—

12               (1) request consultation with the government of  
13       a country to which a child is alleged to have been  
14       wrongfully removed or retained, regarding the pat-  
15       tern of noncooperation giving rise to action under  
16       section 204; and

17               (2) if agreed to, enter into such consultations,  
18       privately or publicly.

19       (c) DUTY TO CONSULT WITH LEFT BEHIND PAR-  
20       ENTS IN THE UNITED STATES.—The President shall con-  
21       sult with left behind parents of children in the foreign  
22       countries, or appropriate representatives or representative  
23       groups of such parents, concerning the potential impact  
24       of United States policies to promote the resolution of unre-  
25       solved cases in countries described in subsection (a).

1 (d) DUTY TO CONSULT WITH OTHER UNITED  
2 STATES INTERESTED PARTIES.—The President shall, as  
3 appropriate, consult with other United States interested  
4 parties regarding the potential impact of intended action  
5 in countries described in subsection (a) on economic or  
6 other interests of the United States.

7 **SEC. 203. REPORT TO CONGRESS.**

8 At such time as the President decides to take action  
9 under section 204 in response to a country that the Presi-  
10 dent has designated as a Country With a Pattern of Non-  
11 cooperation and the President decides to take action under  
12 paragraphs (10) through (16) of section 204, the Presi-  
13 dent shall transmit to the appropriate congressional com-  
14 mittees a report on the following:

15 (1) IDENTIFICATION OF PRESIDENTIAL AC-  
16 TIONS.—An identification of the action or actions  
17 described in paragraphs (10) through (16) of section  
18 204 (or commensurate action in substitution there-  
19 to) to be taken with respect to such country.

20 (2) DESCRIPTION OF VIOLATIONS.—A descrip-  
21 tion of the unresolved cases of child abduction giving  
22 rise to the action or actions to be taken by the  
23 President.

1           (3) PURPOSE OF PRESIDENTIAL ACTIONS.—A  
2 description of the purpose of the Presidential action  
3 or actions.

4           (4) EVALUATION.—

5           (A) DESCRIPTION.—An evaluation, in con-  
6 sultation with the Secretary of State, the Am-  
7 bassador at Large, the parties described in sub-  
8 sections (c) and (d) of section 202, and other  
9 parties the President determines appropriate,  
10 of—

11                   (i) the impact upon such unresolved  
12 cases in such country;

13                   (ii) the impact upon the government  
14 of such country;

15                   (iii) the impact upon the population of  
16 such country; and

17                   (iv) the impact upon the United  
18 States economy and other interested par-  
19 ties.

20           (B) AUTHORITY TO WITHHOLD DISCLO-  
21 SURE.—The President may withhold part or all  
22 of such evaluation from the public, if classified,  
23 but shall provide the entire evaluation to Con-  
24 gress.

1           (5) STATEMENT OF POLICY OPTIONS.—A state-  
2           ment that noneconomic policy options designed to  
3           bring about a resolution of the pattern of non-  
4           cooperation in such country have reasonably been  
5           exhausted, including the consultations required in  
6           accordance with section 202.

7   **SEC. 204. PRESIDENTIAL ACTIONS.**

8           (a) DESCRIPTION OF PRESIDENTIAL ACTIONS.—Ex-  
9           cept as provided in subsection (c), the President may take  
10          the following actions with respect to a country that the  
11          President has designated as a Country With a Pattern of  
12          Noncooperation under section 201:

13               (1) A private demarche.

14               (2) An official public demarche.

15               (3) A statement of nonreciprocity under the  
16          Hague Convention.

17               (4) A public condemnation.

18               (5) A public condemnation within one or more  
19          multilateral fora.

20               (6) The delay or cancellation of one or more  
21          scientific exchanges.

22               (7) The delay or cancellation of one or more  
23          cultural exchanges.

24               (8) The denial of one or more working, official,  
25          or state visits.

1           (9) The delay or cancellation of one or more  
2 working, official, or state visits.

3           (10) The restriction of the number of visas  
4 issued to nationals of such country pursuant to sub-  
5 paragraphs (F), (J), or (M) of section 101(a)(15) of  
6 the Immigration and Nationality Act (8 U.S.C.  
7 1101(a)(15)).

8           (11) The withdrawal, limitation, or suspension  
9 of United States development assistance in accord-  
10 ance with section 116 of the Foreign Assistance Act  
11 of 1961 (22 U.S.C. 2151n).

12           (12) Directing the Export-Import Bank of the  
13 United States, the Overseas Private Investment Cor-  
14 poration, or the Trade and Development Agency not  
15 to approve the issuance of any (or a specified num-  
16 ber of) guarantees, insurance, extensions of credit,  
17 or participation in the extension of credit with re-  
18 spect to such government or the agency or instru-  
19 mentality of such government determined by the  
20 President to be responsible for such pattern of non-  
21 cooperation.

22           (13) The withdrawal, limitation, or suspension  
23 of United States security assistance in accordance  
24 with section 502B of the Foreign Assistance Act of  
25 1961 (22 U.S.C. 2304).

1           (14) In accordance with section 701 of the  
2 International Financial Institutions Act of 1977 (22  
3 U.S.C. 262d), directing the United States executive  
4 directors of international financial institutions to op-  
5 pose and vote against loans primarily benefitting the  
6 such government or the agency or instrumentality of  
7 such government determined by the President to be  
8 responsible for such pattern of noncooperation.

9           (15) The denial, withdrawal, suspension, or lim-  
10 itation of benefits provided pursuant to title V of the  
11 Trade Act of 1974 (19 U.S.C. 2461 et seq.), relat-  
12 ing to the Generalized System of Preferences.

13           (16) Ordering the heads of the appropriate  
14 United States agencies not to issue any (or a speci-  
15 fied number of) specific licenses, and not to grant  
16 any other specific authority (or a specified number  
17 of authorities), to export any goods or technology to  
18 such government or to the agency or instrumentality  
19 of such government determined by the President to  
20 be responsible for such pattern of noncooperation,  
21 under—

22                   (A) the Export Administration Act of  
23                   1979;

24                   (B) the Arms Export Control Act;

25                   (C) the Atomic Energy Act of 1954; or

1           (D) any other statute that requires the  
2           prior review and approval of the United States  
3           Government as a condition for the export or re-  
4           export of goods or services.

5           (17) Prohibiting any United States financial in-  
6           stitution from making loans or providing credits to-  
7           taling more than \$10,000,000 in any 12-month pe-  
8           riod to such government or to the agency or instru-  
9           mentality of such government or determined by the  
10          President to be responsible for such pattern of non-  
11          cooperation.

12          (18) Prohibiting the United States Government  
13          from procuring, or entering into any contract for the  
14          procurement of, any goods or services from such  
15          government or from the agency or instrumentality of  
16          such government determined by the President to be  
17          responsible for such pattern of noncooperation.

18          (b) COMMENSURATE ACTION.—Except as provided in  
19          subsection (c), the President may substitute any other ac-  
20          tion authorized by law for any action described in para-  
21          graphs (1) through (16) of subsection (a) if such action  
22          is commensurate in effect to the action substituted and  
23          if such action would further the purposes of this Act as  
24          specified in section 2(c). The President shall seek to take  
25          all appropriate and feasible actions authorized by law to



1 obtain the cessation of such pattern of noncooperation. If  
2 commensurate action is taken under this subsection, the  
3 President shall transmit to the appropriate congressional  
4 committees a report on such action, together with an ex-  
5 planation for taking such action.

6 (c) EXCEPTIONS.—Any action taken pursuant to sub-  
7 section (a) or (b) may not prohibit or restrict the provision  
8 to such country of medicine, medical equipment, or sup-  
9 plies, food, or other humanitarian assistance.

10 **SEC. 205. EFFECTS ON EXISTING CONTRACTS.**

11 The President shall not be required to apply or main-  
12 tain any action under this section 204—

13 (1) in the case of procurement of defense arti-  
14 cles or defense services—

15 (A) under existing contracts or sub-  
16 contracts, including the exercise of options for  
17 production quantities, to satisfy requirements  
18 essential to the national security of the United  
19 States;

20 (B) if the President determines in writing  
21 and transmits to Congress a report that the  
22 government of a foreign country or the agency  
23 or instrumentality of such government to which  
24 such action would otherwise be applied is a sole  
25 source supplier of such defense articles or serv-

1           ices, that such defense articles or services are  
2           essential, and that alternative sources are not  
3           readily or reasonably available; or

4           (C) if the President determines in writing  
5           and transmits to Congress a report that such  
6           defense articles or services are essential to the  
7           national security of the United States under de-  
8           fense co-production agreements; or

9           (2) to products or services provided under con-  
10          tracts entered into before the date on which the  
11          President publishes in the Federal Register notice of  
12          such action in accordance with section 207.

13 **SEC. 206. PRESIDENTIAL WAIVER.**

14          (a) IN GENERAL.—Subject to subsection (b), the  
15          President may waive the application of any of the actions  
16          described in paragraphs (10) through (16) of section  
17          204(a) (or commensurate action in substitution thereto)  
18          with respect to a country that the President has des-  
19          ignated as a Country With a Pattern of Noncooperation  
20          under section 201, if the President determines and so re-  
21          ports to the appropriate congressional committees that—

22                  (1) the government of such has satisfactorily  
23                  resolved the unresolved cases giving rise to the appli-  
24                  cation of any of such actions and—

1           (A) if such country is a Hague Convention  
2           signatory country, such country has taken  
3           measures to ensure future compliance with the  
4           provisions of the Hague Convention;

5           (B) if such country is an MOU country,  
6           such country has taken measures to ensure fu-  
7           ture compliance with the provisions of the MOU  
8           at issue; or

9           (C) if such country is a Nonsignatory  
10          country at the time the abductions or retentions  
11          resulting in the unresolved cases occurred, such  
12          country has become a Hague Convention signa-  
13          tory country or a MOU country;

14          (2) the exercise of such waiver authority would  
15          further the purposes of this Act; or

16          (3) the important national interest of the  
17          United States requires the exercise of such waiver  
18          authority.

19          (b) CONGRESSIONAL NOTIFICATION.—Not later than  
20          the date of the exercise of a waiver under subsection (a),  
21          the President shall notify the appropriate congressional  
22          committees of such waiver or the intention to exercise such  
23          waiver, together with a detailed justification thereof.

1 **SEC. 207. PUBLICATION IN FEDERAL REGISTER.**

2 (a) IN GENERAL.—Subject to subsection (b), the  
3 President shall ensure publication in the Federal Register  
4 of the following:

5 (1) DETERMINATIONS OF GOVERNMENTS,  
6 AGENCIES, INSTRUMENTALITIES OF COUNTRIES  
7 WITH PATTERNS OF NONCOOPERATION.—Any des-  
8 ignation of a country that the President has des-  
9 ignated as a Country With a Pattern of Noncoopera-  
10 tion under section 201, together with, when applica-  
11 ble and to the extent practicable, the identities of  
12 agencies, instrumentalities, or officials determined to  
13 be responsible for such pattern of noncooperation.

14 (2) PRESIDENTIAL ACTIONS.—A description of  
15 any action under paragraphs (10) through (16) of  
16 section 204(a) (or commensurate action in substi-  
17 tution thereto) and the effective date of such action.

18 (3) DELAYS IN TRANSMITTAL OF PRESI-  
19 DENTIAL ACTION REPORTS.—Any delay in trans-  
20 mittal of a report required under in section 203.

21 (4) WAIVERS.—Any waiver issued under section  
22 206.

23 (b) LIMITED DISCLOSURE OF INFORMATION.—The  
24 President may limit publication of information under this  
25 section in the same manner and to the same extent as  
26 the President may limit the publication of findings and

1 determinations described in section 654(e) of the Foreign  
2 Assistance Act of 1961 (22 U.S.C. 2414(e)), if the Presi-  
3 dent determines that the publication of such informa-  
4 tion—

5 (1) would be harmful to the national security of  
6 the United States; or

7 (2) would not further the purposes of this Act.

8 **SEC. 208. TERMINATION OF PRESIDENTIAL ACTIONS.**

9 Any action taken under this Act or any amendment  
10 made by this Act with respect to a foreign country shall  
11 terminate on the earlier of the following dates:

12 (1) Not later than two years after the effective  
13 date of such action unless expressly reauthorized by  
14 law.

15 (2) Upon the determination by the President, in  
16 consultation with the Office, and certification to  
17 Congress that the government of such country has  
18 taken substantial and verifiable steps to correct the  
19 pattern of noncooperation at issue that gave rise to  
20 such action.

21 **SEC. 209. PRECLUSION OF JUDICIAL REVIEW.**

22 No court shall have jurisdiction to review any Presi-  
23 dential determination or agency action under this Act or  
24 any amendment made by this Act.

1 **SEC. 210. UNITED STATES ASSISTANCE.**

2 (a) IMPLEMENTATION OF PROHIBITION ON ECO-  
3 NOMIC ASSISTANCE.—Section 116(c) of the Foreign As-  
4 sistance Act of 1961 (22 U.S.C. 2151n(c)) is amended—

5 (1) in matter preceding paragraph (1), by in-  
6 sserting “and in consultation with the Ambassador at  
7 Large for International Child Abduction” after  
8 “Freedom”;

9 (2) in paragraph (3)(B), by striking the period  
10 at the end and inserting “; and”; and

11 (3) by adding at the end the following new  
12 paragraph:

13 “(4) whether the government—

14 “(A) has engaged in a pattern of non-  
15 cooperation regarding unresolved cases of al-  
16 leged international child abduction or denial of  
17 rights of access, as such terms are defined in  
18 the International Child Abduction Prevention  
19 Act of 2009; or

20 “(B) has failed to undertake serious and  
21 sustained efforts to locate children allegedly ab-  
22 ducted to the country when such efforts could  
23 have been reasonably undertaken.”.

24 (b) IMPLEMENTATION OF PROHIBITION ON MILITARY  
25 ASSISTANCE.—Section 502B(a)(4) of the Foreign Assist-  
26 ance Act of 1961 (22 U.S.C. 2304(a)(4)) is amended—

1           (1) in subparagraph (A), by striking “or” at  
2 the end;

3           (2) in subparagraph (B), by striking the period  
4 at the end and inserting “; or”; and

5           (3) by adding at the end the following new sub-  
6 paragraphs:

7                   “(C) has engaged in a pattern of non-  
8 cooperation regarding unresolved cases of al-  
9 leged international child abduction or denial of  
10 rights of access, as such terms are defined in  
11 the International Child Abduction Protection  
12 Act of 2009; or

13                   “(D) has failed to undertake serious and  
14 sustained efforts to locate children allegedly ab-  
15 ducted to the country when such efforts could  
16 have been reasonably undertaken.”.

17           (c) EXPANDED CONSULTATION.—Section 502B(b) of  
18 the Foreign Assistance Act of 1961 (22 U.S.C. 2304(b))  
19 is amended, in the first sentence, by inserting “and with  
20 the assistance of the Ambassador at Large for Inter-  
21 national Child Abduction,” after “the Ambassador at  
22 Large for International Religious Freedom,”.

1 **SEC. 211. MULTILATERAL ASSISTANCE.**

2 Section 701 of the International Financial Institu-  
3 tions Act (22 U.S.C. 262d) is amended by adding at the  
4 end the following new subsection:

5 “(h) In determining whether the government of a  
6 country engages in a pattern of gross violations of inter-  
7 nationally recognized human rights, as described in sub-  
8 section (a), the President shall give particular consider-  
9 ation to whether such government—

10 “(1) has engaged in a pattern of noncoopera-  
11 tion regarding unresolved cases of alleged inter-  
12 national child abduction or denial of rights of access,  
13 as such terms are defined in the International Child  
14 Abduction Prevention Act of 2009; or

15 “(2) has failed to undertake serious and sus-  
16 tained efforts to locate children allegedly abducted to  
17 such country when such efforts could have been rea-  
18 sonably undertaken.”.

19 **SEC. 212. AMENDMENT TO GENERALIZED SYSTEM OF PREF-**  
20 **ERENCES ELIGIBILITY FOR GENERALIZED**  
21 **SYSTEM OF PREFERENCES.**

22 Section 502(b)(2) of the Trade Act of 1974 (19  
23 U.S.C. 2462(b)(2)) is amended—

24 (1) by inserting after subparagraph (H) the fol-  
25 lowing new subparagraph:



1           “(I) Such country is a country with a pat-  
2           tern of noncooperation regarding unresolved  
3           cases of alleged international child abduction or  
4           denial of rights of access, as such terms are de-  
5           fined in the International Child Abduction Pre-  
6           vention Act of 2009.”; and

7           (2) in the flush left matter after subparagraph  
8           (I)—

9                   (A) by striking “and (H)” and inserting  
10                  “(H)”; and

11                  (B) by inserting after “(D))” the following:  
12                  “and (I)”.

## 13           **TITLE III—MISCELLANEOUS** 14           **PROVISIONS**

### 15   **SEC. 301. AMENDMENT OF RESTRICTION FOR THE** 16           **ISSUANCE OF PASSPORTS FOR CHILDREN** 17           **UNDER AGE 14.**

18           Section 236(a)(2)(B) of the Admiral James W.  
19   Nance and Meg Donovan Foreign Relations Authorization  
20   Act, Fiscal Years 2000 and 2001 is amended—

21                  (1) in clause (ii), by striking “or” at the end;

22                  (2) in clause (iii), by striking the period at the  
23                  end and inserting “; or”; and

24                  (3) by adding at the end the following new  
25                  clause:

1                   “(iv) in cases in which the child is liv-  
2                   ing outside the United States, such person  
3                   is a United States citizen, has joint cus-  
4                   tody over the child, and is executing the  
5                   application for issuance of a passport out-  
6                   side the United States.”.

7 **SEC. 302. AUTHORIZATION OF APPROPRIATIONS.**

8           There is authorized to be appropriated such sums as  
9           may be necessary for each of fiscal years 2010 through  
10          2013 to carry out this Act and the amendments made by  
11          this Act.

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